



Foreign, Commonwealth
& Development Office



International
Academy
Europe Faculty

Working with Europe and the EU ***– A New Context***

Practitioner Level Training Course
organised by the European Institute of Public Administration
(EIPA), Maastricht on behalf of
the Foreign, Commonwealth and Development Office (FCDO)

London, 28-30 January 2025



3.5

Interactive exercise: Identifying your interlocutors - who is in charge of what in the EU's system of external action

(Open) strategic autonomy



(Open) Strategic Autonomy

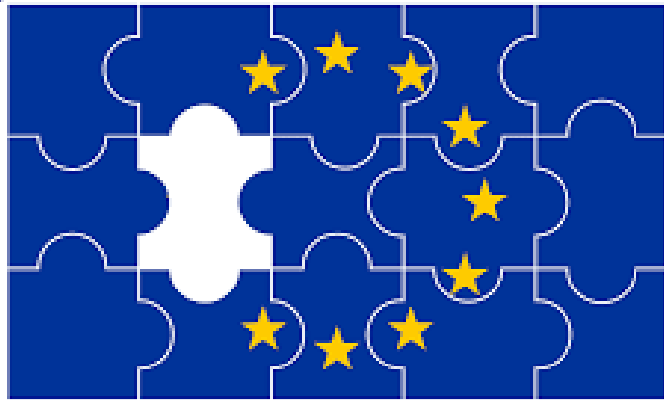
The Strategy nurtures the ambition of **strategic autonomy** for the European Union. This is necessary to promote the common interests of our citizens, as well as our principles and values.

An appropriate level of ambition and **strategic autonomy** is important for Europe's ability to promote peace and security within and beyond its borders.

A sustainable, innovative and competitive European defence industry is essential for Europe's **strategic autonomy** and for a credible CSDP.



The 'BPT factor'



Strategic Autonomy (security & defence)

- Capacities ? Price tag?
- Strategic vision? Political will ?
- Questions of trust & leadership





DEFENDING EUROPE:

*Improving Military Mobility in
the European Union*



*"By 2025 we need a fully-fledged
European Defence Union."*

President Juncker, State of the Union Address, September 2017

Creating a fully-fledged European Defence Union by 2025 is imperative to Europe's security and to build a **Union that protects**. A smooth, efficient and effective movement of military personnel and assets across and beyond the EU will enhance the EU's preparedness and response to crises. It will enable EU Member States to act faster, in line with their defence needs and responsibilities, both in the context of the Common Security and Defence Policy missions and operations, and in the framework of national and multinational activities. Currently, cross-border mobility is still hampered by a number of barriers that can lead to delays, disruption, higher costs or increased vulnerability.

The path towards a Defence Union

- 06/2016: EU Global Strategy (EUGS)
- 07/2016: EU-NATO Warsaw Joint Declaration
- 09/2016: Decision to set up MPCC (FAC)
- 11/2016: EUGS implementation plan on security and defence
- 11/2016: European Defence Action Plan (EC)
- 12/2016: Common set of 42 actions for the implementation of the EU-NATO joint Declaration
- 05/2017: Agreement on Coordinated Annual Review on Defence (CARD)
- 06/2017: Launch European Defence Fund (EUCO)
- 12/2017: Launch of PESCO (EUCO)
- 01/2021: Setting up of DG DEFIS (EC)
- 03/2021: Establishing of the European Peace Facility (EPF)
- 03/2022: Adoption of the "Strategic Compass"
- 04/2023: Decision to allocate € 1 bn for procurement of ammunition to Ukraine (EPF)
- 07/2023: Adoption of ASAP Regulation (Act Supporting Ammunitions Production)
- 10/2023: Adoption of EDIRPA Regulation (instrument for the reinforcement of the European defence industry through common procurement)
- 09/2024: Designated EU Commissioner for Defence

The EU's strategic compass

The EU is facing new and increasing threats and challenges. To counter them, protect its citizens, and enhance its strategic autonomy to become a stronger global partner, the EU needs to define what kind of security and defence actor it wants to be.

ADDRESSING THREATS TO THE EU'S SECURITY

As a first step to determine the direction of travel, the EU has conducted for the first time a comprehensive analysis on key threats and challenges to Europe, including:



The Threat Analysis is a classified intelligence report identifying key trends:

Global level: slowdown of globalisation, growing economic rivalry between global powers, climate change and competition for resources, migratory pressures, and threats to the multilateral system.

Regional level: regional instability, conflict, state fragility, inter-state tensions, external influences, destabilising impact of non-state actors.

Threats against the EU: state and non-state actors targeting the EU with hybrid tools, including disruptive technologies, disinformation, and other non-military sources of influence; terrorist threat.

DEVELOPING A STRATEGIC COMPASS TO GUIDE OUR ACTIONS

The Strategic Compass will help strengthen a common European security and defence culture and help define the right objectives and concrete goals for our policies.

The Strategic Compass will address four different, inter-linked areas:



JUNE 2020

Tasking by Council

1ST HALF OF 2021

Strategic dialogue with Member States

EARLY 2022

Adoption of Strategic Compass

NOVEMBER 2020

Threat analysis

2ND HALF OF 2021

Development of Strategic Compass



A STRATEGIC COMPASS FOR SECURITY AND DEFENCE

For a European Union that protects its citizens, values and interests and contributes to international peace and security



The European Defence Community (EDC), 1952-1954

The Pleven Plan 1950



Strategic autonomy as an evolving concept

Updated 19:52, 22-Mar-2020

CGTN

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Serbian President Aleksandar Vucic greeted Chinese doctors who arrived in Serbia on Saturday, kissing the Chinese flag in a show of gratitude for the country's timely support against COVID-19.

"The arrival of Chinese health professionals is of great importance to us because they were the first to defeat the great enemy of today: COVID-19," Vucic said.

Strategic autonomy as an evolving concept

	Conventional perspective	Global perspective
Strategic autonomy for...	Security & Defence	Security & Defence, Trade & Industry, Digitalization, Climate, Health
Strategic autonomy from...	United States	United States, China, other emerging powers and economies
Strategic autonomy to...	Act militarily in Europe's neighbourhood, protect Europe	Promote European interests and values
Drivers	US structural pivot, transatlantic uncertainties	Rise of China and rivalry with US, technological change
Inter-organizational relations	NATO	NATO, UN, WTO
Alternative concepts	Strategic responsibility, ability to act	Open strategic autonomy (trade), European sovereignty (tech, industry)
Principal dividing lines	Threat perception & ties to the US	Political economy / Free market vs. state intervention

Source: FIIA Working Paper 119: EU strategic autonomy: A reality check for Europe's global agenda, Helsinki, 2020.

Before....

And after....

European Commission blocks Siemens-Alstom merger

THE European Commission (EC) announced on February 6 that it has blocked the merger of Siemens Mobility and Alstom on the grounds that the two companies have failed to address its concerns over the potential impact of the deal on competition in the signalling and high-speed rolling stock markets.



FROM POLITICO PRO

INDUSTRIAL EVOLUTION

Goodbye competition. Hello industrial strategy.

Paris and Berlin want strategy to prioritize industrial 'champions' over antitrust rulebook.



C 528/10

EN

Official Journal of the European Union

30.12.2021

COMMUNICATION FROM THE COMMISSION

Criteria for the analysis of the compatibility with the internal market of State aid to promote the execution of important projects of common European interest

EU competition

Siemens an

Teresa Ribera Rodríguez
Executive Vice-President
Clean, Just and Competitive Transition



Maroš Šefčovič
Commissioner
Trade and Economic Security
Interinstitutional Relations and Transparency



Ursula von der Leyen
President



Valdis Dombrovskis
Commissioner
Economy and Productivity
Implementation and Simplification



Dubravka Šuica
Commissioner
Mediterranean



Henna Virkkunen
Executive Vice-President
Tech Sovereignty, Security and Democracy



Olívér Várhelyi
Commissioner
Health and Animal Welfare



Wopke Hoekstra
Commissioner
Climate, Net Zero and Clean Growth



Andrius Kubilius
Commissioner
Defence and Space



Marta Kos*
Commissioner
Enlargement



Stéphane Séjourné
Executive Vice-President
Prosperity and Industrial Strategy



Jozef Sikela
Commissioner
International Partnerships



Costas Kadić
Commissioner
Fisheries and Oceans



Maria Luís Albuquerque
Commissioner
Financial Services and the Savings and Investments Union



Hadja Lahbib
Commissioner
Preparedness and Crisis Management
Equality



Kaja Kallas
High Representative/Vice-President
Foreign Affairs and Security Policy



Magnus Brunner
Commissioner
Internal Affairs and Migration



Jessika Roswall
Commissioner
Environment, Water Resilience and a Competitive Circular Economy



Piotr Serafin
Commissioner
Budget, Anti-Fraud and Public Administration



Dan Jørgensen
Commissioner
Energy and Housing



Roxana Mînzatu
Executive Vice-President
People, Skills and Preparedness



Ekaterina Zaharieva
Commissioner
Startups, Research and Innovation



Michael McGrath
Commissioner
Democracy, Justice and the Rule of Law



Apostolos Tzitzikostas
Commissioner
Sustainable Transport and Tourism



Raffaele Fitto
Executive Vice-President
Cohesion and Reforms



Christophe Hansen
Commissioner
Agriculture and Food



Glenn Micallef
Commissioner
Intergenerational Fairness, Youth, Culture and Sport





An EU approach to enhance economic security *

Assessment of four key economic security risks:

- supply chains
- critical infrastructure
- technology leakage
- coercion

The Economist

A new theory of the firm
Tropical Trumpists
Xi's post-covid foreign policy
The Age of the Grandma

JANUARY 14TH - 20TH 2023

ZERO-SUM

The destructive logic that threatens globalisation



The Economist

Ukraine: the view from the trenches
Singapore under new management
Europe's balkanised banks
Gaza on a knife-edge

MAY 12TH - 17TH 2023

THE NEW ECONOMIC ORDER



From “strategic autonomy” to “open strategic autonomy”

- Trade & Industry, Digitalization, Climate, Health...
- Focusing on “decreasing levels of reliance”
- Global interdependence: source of conflict or harmony?
- “open strategic autonomy” as best of two worlds?
- Risk of diluting the EU’s leverage on others?
- Do autonomy and formal sovereignty buy external leverage?

slido



What do you think which consequences are most likely to result from the EU striving towards strategic autonomy? (please rank – most likely above)

① Start presenting to display the poll results on this slide.

Learning points day 3

- EU external policies: difficulty of overlapping competences
- Lisbon Treaty contribution to more “coherence and consistency“ of external action: HR/VP, EEAS
- Strategic rethink after 2016 as result of the “permacrisis” and external factors (“BPT/BCT”): Readjustment of the balance between interests and values, translates into all areas of external action
- Trade policy increasingly driven by security imperatives
- Strategic autonomy: formal autonomy vs international leverage
- EU contributing to international norms at 3 levels: unilateral (“Brussels effect”), bilateral and multilateral (diplomacy; international agreements)
- Increasing importance of informal fora (G7, TTC, EPC) due to political blockages at multilateral level (UN, WTO)



Do You Have Any Questions?

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