



International  
Academy  
Europe Faculty

## ***Working with Europe and the EU – A New Context***

Practitioner Level Training Course  
organised by the European Institute of Public Administration  
(EIPA), Maastricht on behalf of  
the Foreign, Commonwealth and Development Office (FCDO)

London, 21-23 May 2024



**3.4**

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### **Interactive exercise: Identifying your interlocutors - who is in charge of what in the EU's system of external action**

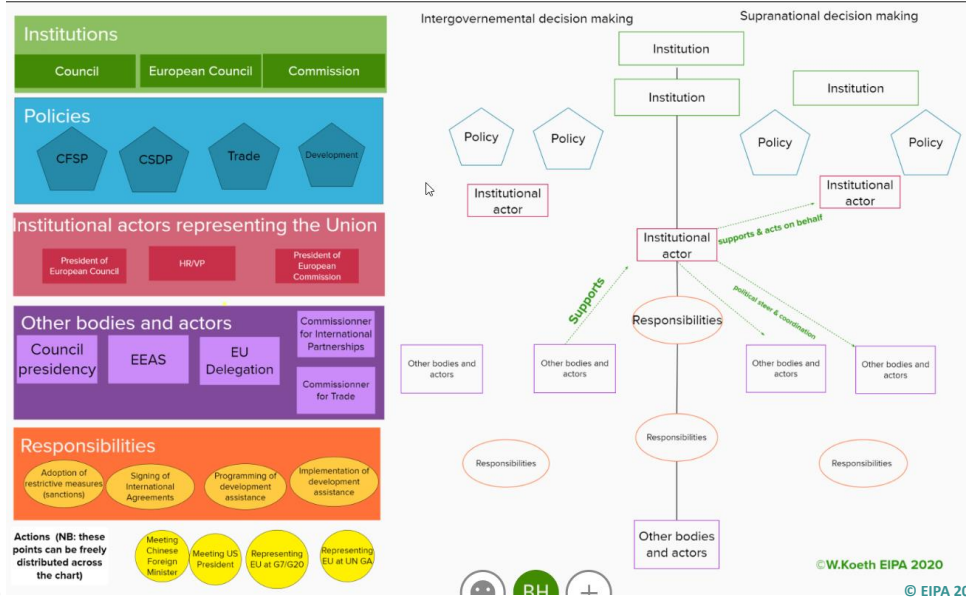
(Open) strategic autonomy

Case study



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## Group exercise: who does what?



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## The actors: who speaks for the EU?



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Ursula von der Leyen  
President of the European Commission

Charles Michel  
President of the European Council

shall ensure the consistency of the Union's external action...

shall be one of the Vice Presidents of the Commission,

shall 'conduct the Union's common foreign and security policy

**Common Commercial Policy**

**Development**

**Migration**

**Humanitarian Assistance**

**Supranational - TFEU**

**Common Foreign and Security Policy (CFSP)**

**Common Security and Defence Policy (CSDP)**

**Intergovernmental - TEU**

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European Commission

#EUstrivesformore #vdLcommission

Ursula von der Leyen  
President

Valdis Dombrovskis  
Executive Vice-President  
An Economy that Works for People

Frans Timmermans  
Executive Vice-President  
European Green Deal

Margrethe Vestager  
Executive Vice-President  
Europe Fit for the Digital Age

Mariya Gabriel  
Commissioner  
Innovation, Research, Culture, Education and Youth

Nicolas Schmit  
Commissioner  
Jobs and Social Rights

Johannes Hahn  
Commissioner  
Budget and Administration

Paolo Gentiloni  
Commissioner  
Economy

Janusz Wojciechowski  
Commissioner  
Agriculture

Thierry Breton  
Commissioner  
Internal Market

Elisa Ferrera  
Commissioner  
Cohesion and Reforms

Josep Borrell  
High Representative  
Vice-President  
A Stronger Europe In the World

Stella Kyriakides  
Commissioner  
Health and Food Safety

Didier Reynders  
Commissioner  
Justice

Helena Dalli  
Commissioner  
Equality

Ylva Johansson  
Commissioner  
Home Affairs

Margrethe Scholas  
Vice-President  
Promoting Our European Way of Life

Janez Lenarčič  
Commissioner  
Crisis Management

Adina Vălean  
Commissioner  
Transport

Olivér Várhegyi  
Commissioner  
Neighbourhood and Enlargement

Jutta Urpilainen  
Commissioner  
International Partnerships

Kadri Simson  
Commissioner  
Energy

Virginijus Sinkevičius  
Commissioner  
Environment, Oceans and Fisheries

Mairéad McGuinness  
Commissioner  
Financial Services, Financial Stability and Capital Markets Union

Maroš Šefčovič  
Vice-President  
International Relations and Foresight

Věra Jourová  
Vice-President  
Values and Transparency

Dubravka Suica  
Vice-President  
Democracy and Democracy

**A New Push for European Democracy**

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## Who speaks for the EU?



## Who speaks for the EU?







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## Informal Fora: (G7/G20)



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## The European External Action Service (EEAS)



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# The European External Action Service (EEAS)



... the High Representative shall be assisted by a European External Action Service. This service shall work in **cooperation with the diplomatic services of the Member States** and shall comprise officials from the relevant departments of the General Secretariat of the Council and of the Commission as well as **staff seconded from the diplomatic services of the Member States**.

(TEU Art. 27.3 + Declaration on Art. 27)

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## The result...

L 201/30      EN      Official Journal of the European Union      3.8.2010

### DECISIONS

#### COUNCIL DECISION of 26 July 2010

establishing the organisation and functioning of the European External Action Service  
(2010/427/EU)



THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 27(3) thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and Security Policy (the High Representative),

Representative in his/her capacity as Vice-President of the Commission, in respect of his/her responsibilities within the Commission for responsibilities incumbent on it in external relations, and in coordinating other aspects of the Union's external action, without prejudice to the normal tasks of the Commission services.

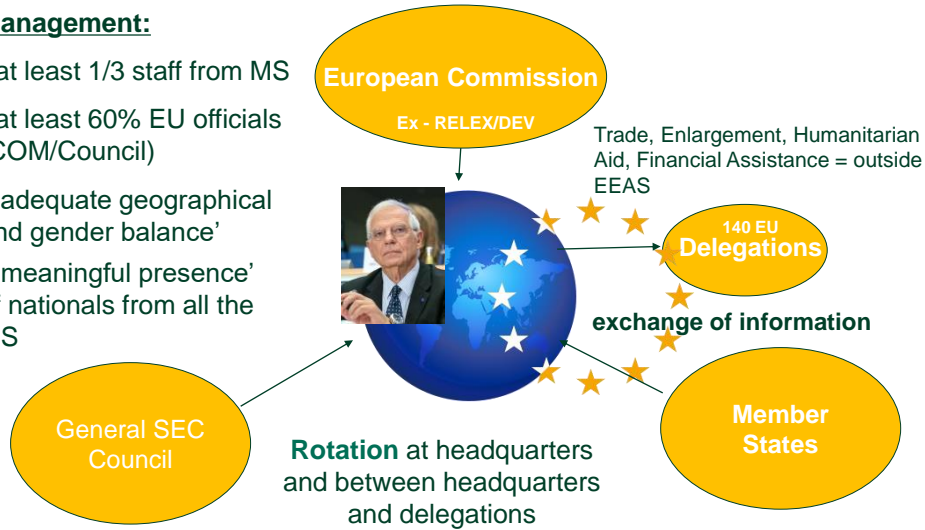
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## The European External Action Service (EEAS)

### Management:

- at least 1/3 staff from MS
- at least 60% EU officials (COM/Council)
- 'adequate geographical and gender balance'
- 'meaningful presence' of nationals from all the MS



## Towards an European Diplomacy?

... the provisions covering the Common Foreign and Security Policy including in relation to the High Representative of the Union for Foreign Affairs and Security Policy and the External Action Service **will not affect the existing legal basis, responsibilities, and powers of each Member State in relation to the formulation and conduct of its foreign policy, its national diplomatic service, relations with third countries and participation in international organisations ...**

*Declaration 14 on CFSP, Lisbon Treaty*



## Borrell says he's not to blame for controversial EU statement on Venezuela

EU foreign policy chief faces criticism in Parliament for allegedly letting down opposition leader Juan Guaidó.



BY HANS VON DER BURCHARD  
January 18, 2021 | 9:50 am  
f t in

Borrell told MEPs that it wasn't him but rather EU countries and the difficult procedures of the Council of the EU, where foreign policy decisions require unanimity, that were to blame for the phrasing.

"The text you are referring is not a statement [by myself] but ... a unanimous statement by the 27 EU member states," the former Spanish foreign minister told Parliament. "They are the ones who approved this communication which sets out the position of the Council."

## The EEAS and the EU Delegations



Delegation of the European Union in Erevan, Armenia. 05.09.2018. [Shutterstock/Alexander Chizhenok]

# The EEAS and the EU Delegations

Implementation of  
'operational credits' in third  
country  
(sub-delegation by COM)

Instructions from  
HR/VP

Instructions from  
INTPA/NEAR

(where power is conferred by Treaty –  
Head of Delegation in cc)

