

**Green, social and innovative public procurement in the Annex to the
Council Implementing Decision on the approval of the assessment of the
recovery and resilience plans of Member States.**

Italy

Social/green public procurement¹

- **Reform 3.1 Minimum environmental criteria for cultural events:** Social criteria promoting accessibility and inclusion shall include (...) to ensure equal access to public procurement for businesses whose owners or employees belong to ethnic or minority groups, such as cooperatives, social enterprises and non-profit organizations (...).
- **Reform 3.1 Minimum environmental criteria for cultural events:** The aim of the reform is to improve the ecological footprint of cultural events (such as exhibitions, festivals, cultural events and musical events) by including social and environmental criteria in public procurement for cultural events funded, promoted or organized by the public authority.

Green public procurement²

- **Investment 4.4.1 Renewal of the regional public transport bus fleet with clean fuels:** This investment consists in the public procurement at least 3 000 Zero Emission buses. This investment shall contribute to improve air quality in Italy and reduce GHG emissions. Buses shall be equipped with digital features.
- **Investment 4.4.2 Renewal of the regional public transport railway fleet with clean fuels trains and universal service:** This investment consists in the public procurement of at least 150 Zero Emission trains to replace old diesel and electric trains.
- **Investment 4.4.3 Renewal fleet for the National fire brigade command:** This investment consists in the public procurement of 200 airport vehicles and 3600 fire-fighting vehicles to replace the entire vehicle fleet of the National Fire Brigade and the realisation of 875 charging stations. Vehicles are zero-emission or run solely in bio-methane compliant with the sustainability and greenhouse gas emission savings criteria

¹ [Social procurement | European Commission \(europa.eu\)](#)

² [Green Public Procurement - Environment - European Commission \(europa.eu\)](#)

set out in Articles 29-31 and the rules on food and feed based biofuels set out in Article 26 of the Renewable Energy Directive 2018/2001/EU and related implementing and delegated acts. The operators shall purchase guarantee of origin certificate commensurate to the expected fuel use.

- **Reform 1.1 National strategy for circular economy:** This reform consists in the adoption of a broad National Strategy for the Circular Economy covering a new digital waste traceability system, tax incentives to support recycling activities and the use of secondary raw materials, a revision of environmental taxation, the right to reuse and repair, the reform of the EPR (Extended Producer Responsibility) and Consortia system, support for existing regulatory tools (such as End of Waste legislation and Minimum Environmental Criteria under Green public procurement) and support to industrial symbiosis project. The reform of the EPR and Consortia system shall also address the need for a more efficient use of the environmental contribution to assure the application of transparent and non-discriminatory criteria. A specific supervisory body with the aim of monitoring the functioning and the effectiveness of the Consortia systems, under the presidency of Ministry of Ecological Transition (MITE) shall be created. The measure shall address all the Consortia (not only CONAI packaging system).

Latvia

Innovative public procurement³

- **Investment: 2.1.1.i. Administration modernization and digital transformation of services, including business environment.** The objectives of the measure are to transform public administration services and their delivery processes for the effective implementation of the digital transformation of the economy. It shall be done through the use of innovative technologies and approaches, including artificial intelligence and machine learning solutions, as well as by introducing a data-based foresight and decision-making approach to service and process management and ensuring the full implementation of the ‘once-only’ principle. The measure consists of investments in 11 individual systems or solutions: 1) digital elements of the elections processes; 2) civil protection and fire safety supervision processes; 3) public security monitoring processes; 4) library, museums and culture monuments protection processes; 5) information space monitoring processes; 6) public media sustainability processes; 7) veterinary medicinal products registration processes; 8) transportation and logistics data processing in ports; 9) Business register data processing; 10) taxation data processing; and 11) public procurement data processing.
- **Reform: 6.4.4.r. IUB IT and analytical capacity building.** The objective of this measure is to improve the effectiveness of preventive measures to ensure a timely identification of risky public procurement (i.e. identification of risks in specific sectors, in the activity of particular contracting authorities or in the conduct of specific procurement). The reform consists of a) establishing criteria for identifying risky market sectors, customers and purchases, and b) implementing a publications management system allowing for better data analytics, optimization of processes and improving the transparency of public procurement data.

³ [Public Procurement of Innovative solutions | Shaping Europe's digital future \(europa.eu\)](https://europa.eu/european-council/en/public-procurement-of-innovative-solutions-shaping-europes-digital-future)

- **Investment: 6.1.2.4.i. Creation of infrastructure for the performance of control services in Kundziņsala.** The objective of this measure is to increase the efficiency of customs controls, reduce the administrative burden on the control service users, and to eliminate wasteful traffic of heavy-duty transport between the port and the control facilities. The investment consists in creating an integrated control services infrastructure in Kundziņsala –a port and a major cargo transport hub in Riga. The control post shall require construction of control services facilities necessary for effective and smooth controls as well as installing x-ray scanning equipment for cargo control.
 - Milestone: A contract for the supply and installation of X-ray cargo control equipment has been signed following a tender procedure.

Green public procurement

- **Investment: 3.1.1.6.i. Purchase of zero-emission vehicles for the performance of municipal functions and services.** The general objective of this investment measure is to improve the functions and services of municipalities with a focus on the mobility of students while optimising the school network. A secondary objective is to contribute to the greening of public transport in Latvia by investing in low-emission vehicles. The measure consists of the adoption of a government regulation setting out the conditions for municipalities to obtain the support for procuring zero-emission vehicles, public procurement process and delivery of 15 low-emission vehicles (electric busses) for the transport of learners in the regions.

Social public procurement

- **Investment 4.1.1.3.i. Support for strengthening health infrastructure of secondary outpatient service providers.** The objectives of the measure are to improve the infrastructure of secondary outpatient service providers to ensure the provision of integrated services, epidemiological safety, and environmental accessibility.
 - Target: The target shall be considered to be achieved once at least 40 % of the total planned project volume EUR 59 800 000 has been implemented – progress shall be measured by the overall public procurement (projects completed) of the projects against the total planned investment volume of EUR 149 500 000 for the infrastructure and equipment for three university and seven regional hospitals to ensure the provision of comprehensive sustainable integrated health services.
- **Investment: 4.2.1.1.i. Support for the implementation of the human resources development system.** The objectives of the measure are to develop a common approach for continuous education in health, and introduce a simulation approach in the health education system.
 - Milestone: The organisational model for continuing training shall be developed, focusing on the content of the training, the form of training, the necessary facilities and equipment (e.g. simulations, use of virtual reality, etc.), as well as

cooperation mechanisms between educational institutions, clinical university hospitals, regional hospitals and other key stakeholders. The organisational model, a governance structure and clear lines of responsibility and accountability shall be established. Guidelines for the public procurement of training services, as well as quality standards for training and system for monitoring and evaluating.

- **Reform: 6.4.1.r. Creation of a register of public procurement contracts.** The objective of this measure is to increase the transparency and availability of information regarding the execution and actual performance of contracts concluded thus improving the conduct of procurers and suppliers and reducing corruption risks during the implementation phase of public procurement. The reform consists of a) amending the law of public procurement mandating the publication of the relevant additional information and b) development of a technical solution for the register of public procurement contracts and making it available online.
- **Reform: 6.4.2.r. Improvement of the Competition Environment.** The objective of this measure is to improve the competition and reduce conflict of interest and risks of corruption in public tenders as well as to make value-for-money criteria more broadly used in public procurement. The reform consists of amending the rules with respect to conflict of interest requirements of for public procurement commissions, mandating a broader use of qualitative criteria for contract award, mandating a broader use of market consultations, and broadening exclusion criteria for bidders.
- **Reform: 6.4.3.r. Development and implementation of a professionalisation strategy.** The objective of this measure is to raise the quality and efficiency of public procurement while optimising resources used by developing competencies, skills and capacities of public procurers. The reform consists of a) establishing standardised qualification requirements for suppliers of certain services, which are yet to be specified, b) requiring the use of standardised acceptance transfer documents in construction procurements, c) developing a unified training programme for public procurers, d) setting requirements for public procurement commission competence in procurements reaching a certain threshold of contract prices and e) centralising public procurement in areas deemed appropriate for it.
- **Investment 6.2.1.3.i. Establishment of a single training centre for the development of the qualifications of judges, court staff, prosecutors, assistant prosecutors and specialised investigators (interdisciplinary matters).** The objective of this measure is to improve the qualifications of the human resources of the judicial system by creating a unified training centre for judges, court staff, prosecutors, assistant prosecutors and specialised investigators (in interdisciplinary matters). The measure consists of both investment and reform elements.
 - Target: The new training programmes (on-site, remote and e-learning) for judges, court staff, prosecutors and assistant prosecutors, specific interdisciplinary training for investigators, including on issues such as cybercrime, fraud and tax evasion, corruption in public procurement and money laundering shall be implemented and kept up to date.

- Target: New training programme development. Ten new training programmes for judges, court staff, prosecutors and assistant prosecutors, specific interdisciplinary training for investigators, including on issues such as cybercrime, fraud and tax judges, court staff, prosecutors, assistant prosecutors and specialised investigators (interdisciplinary matters).
- Milestone: Ten new training programmes for judges, court staff, prosecutors and assistant prosecutors, specific interdisciplinary training for investigators, including on issues such as cybercrime, fraud and tax judges, court staff, prosecutors, assistant prosecutors and specialised investigators (interdisciplinary matters) evasion, corruption in public procurement and money laundering shall be completed.
- **Investment 6.3.1.1.i. Open, transparent, fair and accountable public administration.** The objective of this measure is to increase public officials' competencies in the areas of ethics and integrity.
 - Milestone: A competence management system has been set up and made available in the areas of ethics, anti-corruption, fraud, the shadow economy, conflict of interest and procurement.
- **6.4.1.r. Creation of a register of public procurement contracts.** The objective of this measure is to increase the transparency and availability of information regarding the execution and actual performance of contracts concluded thus improving the conduct of procurers and suppliers and reducing corruption risks during the implementation phase of public procurement.
 - Milestone: Amendments to the legislation governing public procurement have entered into force, providing for a register of contracts containing structured information on procurement contracts concluded and their actual performance (including actual costs and deadlines or the reason for termination). A technical solution for the register of public procurement contracts has been developed and made available online.
- **6.4.2.r. Improvement of the Competition Environment.** The objective of this measure is to improve the competition and reduce conflict of interest and risks of corruption in public tenders as well as to make value-for-money criteria more broadly used in public procurement.
 - Milestone: Entry into force of amendments to the public procurement law, including, inter alia, the following changes: 1) The procurement commission shall be established for each procurement separately or for a specified period of time 2) the secretary of the procurement commission shall sign a declaration of absence of conflict of interest; 3) broadened cases where a supplier may be excluded from tender 4) the evaluation criteria identify specific areas where life-cycle costs and quality criteria are to be assessed in addition to the purchase price; 5) stricter requirements for cases with only a single bid 6) requirement for a market consultation in order to avoid restrictive technical specifications.

- **6.4.3.r. Development and implementation of a professionalisation strategy.** The objective of this measure is to raise the quality and efficiency of public procurement while optimising resources used by developing competencies, skills and capacities of public procurers.
 - Milestone: Adoption of a professionalisation strategy that includes specific directions of action for the competence of procurers and for conducting centralised procurements.

Social/ innovative public procurement

- **Investment: 4.1.1.2.i.: Support for strengthening the health infrastructure of university and regional hospitals:** Investments shall be provided for the renovation, refurbishment and construction of new premises as well as for the public procurement of the medical technologies and equipment.
 - Target: The target shall be considered to be achieved once at least 40 % of the total planned project volume EUR 59 800 000 has been implemented – progress shall be measured by the overall procurement (projects completed) of the projects against the total planned investment volume of EUR 149 500 000 for the infrastructure and equipment for three university and seven regional hospitals to ensure the provision of comprehensive sustainable integrated health services.

Lithuania

Innovative public procurement

- **C.1.3. Reform 3 Customer-oriented services.** The aim of the reform is the digitalisation of public and administrative services through full transformation of national and local government processes, full digitalisation, system integration, re-use of data, the highest quality of service provided and the user-orientation of the public administration.

Innovative/ social public procurement

- **A.1.3.2. Sub-measure 2: Modernisation of Centres of expertise in the cluster of infectious diseases.** The objective of this sub-measure is to modernize and expand the centres of excellence of the cluster of infectious diseases in five hospitals located in major cities, including Vilnius, Kaunas, Klaipeda, Siauliai and Panevezys adapting to emergency and crisis situations. Investments shall include renovation, adaptation of buildings, reconstruction and refurbishment of premises as well as for the public procurement of the medical and laboratory equipment to ensure affordable, high-quality and safe diagnostic and treatment services for infectious diseases. Overall, investments in hospital infrastructure shall help reorganising the ambulance services to ensure that the necessary and timely medical assistance is provided to the population. It shall also

ensure the capacity to treat infectious diseases without increasing the total number of curative and long-term care beds at national level.

- **C.1.3 Customer oriented services.** The aim of the reform is the digitalisation of public and administrative services through full transformation of national and local government processes, full digitalisation, system integration, re-use of data, the highest quality of service provided and the user-orientation of the public administration.
 - Milestone: Publication of call for tender for innovative solutions and tools to ensure better communication opportunities for people with disabilities. Technical specifications and public procurement shall be developed in cooperation with the target groups. Qualification requirements shall pay particular attention to suppliers' experience, skills and skills to implement similar IT solutions. IT systems shall meet all the requirements of the EC Internet Accessibility Directive.

Green/ innovative public procurement

- **E.1.2. Reform 2 Effective implementation of innovation policy, increased demand for innovation, developed start-up ecosystem and green innovation development.** The objective of the reform is to increase efficiency of the innovation policies in Lithuania by revising the institutional set-up, legal framework for R&I support and increasing the demand for innovation. This reform is accompanied by 4 sub-measures: (1) Effective implementation of innovation policy through the creation of a single innovation promotion agency and the optimisation of the network of existing agencies (sub-measure 1); (2) Increasing demand for innovation in Lithuania by exploiting the potential of public procurement (sub-measure 2); (3) Fostering the development of the start-up ecosystem (sub-measure 3); (4) Promoting the development of green innovation (sub-measure 4).
- **E.1.2.2. Sub-measure 2: Increasing demand for innovation in Lithuania by exploiting the potential of public procurement.** The objective of the sub-measure is to create the demand for innovation by incentivizing innovative public procurement. A financial instrument shall be created to partially compensate the costs of 100 innovative procurements.
 - Milestone: Number of innovative projects implemented: 200, out of which: 100 innovative public procurement projects, 97 environmentally friendly product or technology development/deployment projects, 3 Industry Lab 4.0 development projects to support circular economy and green transition in industry. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of sustainability proofing, an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.

Spain

Innovative public procurement

- **Investment 5 (C3.I5) – Strategy for the Digitisation of the Agri-Food and Forestry Sector and the Rural Environment.** The objective is the development of actions to support the digitalisation and entrepreneurship of the agri-food and forestry sector and the rural environment. This measure shall set out actions in the Strategy for the Digitalisation of the Agri-food, Forestry and Rural Sectors, adopted by the Spanish government in March 2019, and in its second action plan 2021-2023. The actions shall include: a) A specific financial support line for SMEs in the agri-food sector to incentivize innovative and digital business projects, to be implemented through the provision of participative loans; b) a digital innovation hub for businesses in the agri-food sector, to be implemented through an in-house contract and public procurement by competitive tendering; c) an observatory on digitalisation in the agri-food sector via a partnership agreement between the MAPA and the collaborating body; and d) a platform of Agricultural Knowledge and Information System (AKIS) advisors to function as a tool to foster the transfer of knowledge and information between AKIS actors, to be implemented through an in-house contract and public procurement by competitive tendering.

- **Investment 6 (C3.I6) – Plan to promote sustainability, research, innovation and digitalisation in the fisheries sector (I): Modernisation of the network of marine reserves of fisheries interest.** The objective of this measure is to modernise the network of marine reserves of fisheries interest by means of the following actions: a) The acquisition of two special-purpose support vessels to ensure control and surveillance of the activities carried out in the reserves; b) the implementation of information and communication technology to enable control and monitoring of the reserves, by acquiring (i) at least four pieces of night vision equipment to detect prohibited activities; and (ii) drones with sufficient power to allow control and monitoring activities and optimise the existing means; c) the extension of the network of reserves by the creation of a new marine reserve; and d) the updating of an existing marine reserve, Faro de Alborán, and its surroundings in order to facilitate access, improve its energy efficiency as well as to equip it with adequate facilities (i.e. a radar radio link to the Peninsula) to monitor and control the reserve. The acquisition of the two special purpose support vessels and the implementation of information and communication technology to enable control and monitoring shall be implemented via public procurement procedures.

- **Investment 7 (C3.I7) – Plan to boost the sustainability, research, innovation and digitalisation of the fisheries sector (II): Boosting fisheries and aquaculture research and supporting training.** This measure shall improve the quantity and the quality of the scientific knowledge that informs decision-making in matters of fisheries management. The measure includes: (i) the purchase of at least two acoustic probes to equip two existing fishing and oceanographic research vessels to ensure the quality of the data obtained for the scientific assessment of the different stocks of pelagic species; and (ii) the promotion of fisheries and aquaculture research to ensure an ecosystem-based approach to decision-making in fisheries management. The acquisition of the two acoustic probes shall be implemented on the basis of a public procurement procedure in which the tender shall take place on an exclusive basis. The promotion of fisheries and aquaculture research shall be achieved through the signing of agreements with public research bodies and, where appropriate, through assignments to own resources for the recruitment of on-board observers, or tendering.

- **Investment 10 (C3.I10) – Plan to boost the sustainability, research, innovation and digitalisation of the fisheries sector (V): Support to the fight against illegal, unreported and unregulated fishing.** This measure shall support the fight against illegal, unreported and unregulated fishing, which continues to be a threat to marine ecosystems. To this end, the measure supports the following investments: a) The acquisition of four patrol vessels; and b) the modernisation of three high seas patrol vessels that shall be used to combat illegal, reported and unregulated fishing. The measure shall be implemented through a public procurement procedure for the construction of patrol vessels and through the amendment of an agreement with the Spanish Navy in the case of offshore patrol vessels, which shall provide legal cover for the transfer to be made to the Navy, managing the above-mentioned modernisation works.
- **Investment 1 (C7.I1) - Development of innovative renewable energies, integrated into buildings and production processes.** The objective of this measure is to foster the development of innovative renewable energies, and those to be integrated into buildings and into production processes. It shall support renewable self consumption and technologies that are not yet fully competitive, including electric and thermal renewables sources in the agricultural sector, renewable sources aimed at cooling/heating requirements of the residential and service sector, thermal energy from renewable sources for industrial processes, bioenergy, and marine renewables. Support will take the form of investment aid, to be awarded via tenders ensuring a cost-efficient outcome, or direct equity support to renewable projects. The investment would also support reskilling and upskilling in the area of renewable generation.
 - Milestone: At least 6 developments awarded promoting new projects, technologies or installations of marine renewable energy infrastructure. The 6 developments should contribute to the implementation of marine renewable energy projects in Spain. The developments may include SMEs with marine renewable energy activity which receive grants, loans or equity investment, take part in pre commercial public procurement, as well as grants given directly to renewable energy marine projects or to a prototype of a marine renewable energy new technology manufacturing or deployment.
- **Investment 3 (C17.I3): New private, interdisciplinary, public R&D&I projects, concept tests and the award of aid as a result of international competitive calls. Cutting-edge R&D geared to societal challenges. Pre-commercial public procurement.** The objective of the actions under this investment is to strengthen knowledge generation, knowledge transfer and public-private partnerships in R&D&I. Through the actions under this investment the research and innovation activity in the private sector shall be stepped up, and the collaboration between public research organizations and the private sector shall be reinforced. The measure also seeks to increase R&D&I activity in strategic areas, such as green and digital transition, as well as to increase the internationalization of Spanish research groups.
- **Investment 9 (C17.I9): Aerospace.** The objective of this measure is to foster the research development and innovation in the aerospace sector, with a primary focus of actions under this investment related to low or zero carbon aerospace technologies and aeronautics. The measure shall seek to improve industrial capacities related to the future low and zero emissions aircraft, critical technological developments related to UAVs,

embarked systems, multipurpose aircraft, and advanced manufacturing systems that include the creation of digital twins, promoting efficiency, and lower consumption of resources or lower environmental impact. The measure shall also support space technology areas like access to space, Earth observation, optical and secure communication systems. Projects shall be implemented by consortia of two to six companies (at least one SME), with a duration of two to four years. The actions under this investment shall take place with calls for proposals and public procurement.

Green public procurement

- **Investment 1 (C1.I1) - Low-emission areas and transformation of urban and metropolitan transport.** The objective of this measure is to foster the sustainable and digital transformation of transport services with the aim of contributing to reduce the use of private vehicles in urban environments by 35 % by 2030. The measure shall also cover incentives for the transition to cleaner passenger and freight transport fleets of companies providing transport services. This investment shall be implemented by the local authorities, the Autonomous Communities and the Ministry of Transport, Mobility and Urban Agenda (MITMA).
 - Milestone: (1) Publication of the award of the project or subsidies in the OJ or in the Public procurement platform or execution of expenditure associated to purchases by municipalities that shall contribute to promote sustainable mobility in municipalities with more than 50 000 inhabitants and capitals in the province and, under certain conditions, may also be allocated to municipalities of between 20 000 and 50 000 inhabitants. (2) Publication of the award of project or subsidies in the OJ or in the Public procurement platform or execution of expenditure associated to purchases by Autonomous Communities. Projects and subsidies awarded and purchases carried out by Autonomous Communities shall: 1) contribute to promote sustainable mobility by providing subsidies to private companies to (a) scrap old heavy vehicles (b) renew their heavy passenger and freight fleets with cleaner vehicles, (c) buy or adapt their trailers or semi-trailers for intermodal transport or (d) install recharging and re-fueling points with alternative fuels (electric, LNG, CNG and biomethane); Subsidies should be provided in compliance with the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

Social public procurement

- **Reform 4 (C11.R4) – National public procurement strategy.** This reform shall finalise the implementation of the public procurement reform provided for in Law 9/2017 on public sector contracts (as the main act of transposition of Directive 2014/24/EU of the European Parliament and of the Council of 26 February 2014 on public procurement and repealing Directive 2004/18/EC Text with EEA relevance). This shall establish a governance structure to address the need for a consistent public procurement framework ensuring transparency, effective control mechanisms, interconnection of public procurement databases among all levels of Government, and coordination across government levels, in order to: i) make the National Evaluation Office fully operational and ii) adopt the National Public Procurement Strategy. Spain already created the independent Office for Regulation and Supervision of Public

Procurement and the National Evaluation Office. This reform shall also address problems related to the limited provision of public procurement information and databases, as well as weaknesses in the structure of public procurement contracting. To this end, the reform shall: a) improve the efficiency of public procurement (processes, results, data and information); b) promote the professionalization of actors (in line with the Commission's recommendation of October 2017); c) improve SME access; and d) reinforce the legal framework of digital public procurement. Milestone: In line with the requirements laid down Article 334 of Ley 9/2017, the National Procurement Strategy shall have the objectives of improving the efficiency and sustainability of public procurement. The Strategy shall include the following elements: (i) promotion of Strategic public procurement; (ii) professionalisation; (iii) facilitating SMEs' access to public procurement; (iv) improvement of available data; (v) fostering efficiency in public procurement; (vi) Full digital transformation of public procurement; (vii) enhancing legal certainty ; (viii) improvement of the supervision and control of public procurement, including corruption prevention on the basis of a map of identified risks.
