European Institute of Public Administration - Institut européen d'administration publique



# Eligibility rules of the funds 2021-2027

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learning and development - consultancy - research

# 6 dimensions of eligibility

| <ol> <li>WHAT FINANCED ?</li> <li>– scope of intervention and types of activities</li> </ol>                | <ul> <li>2. WHICH COSTS?</li> <li>– expenditure categories and types of costs, national rules, general principles</li> </ul> |
|---|--|
| <ul><li>3. WHEN ?</li><li>Time Period, durability</li></ul>   | 4. WHERE ?<br>– Geographic location  |
| <ul><li>5. HOW JUSTIFIED ?</li><li>- audit trail, horizontal principles, visibility/communication</li></ul> | <ul> <li>6. HOW TO CALCULATE ?</li> <li>– calculation of eligible</li> <li>expenditure: see SCO</li> </ul>                   |

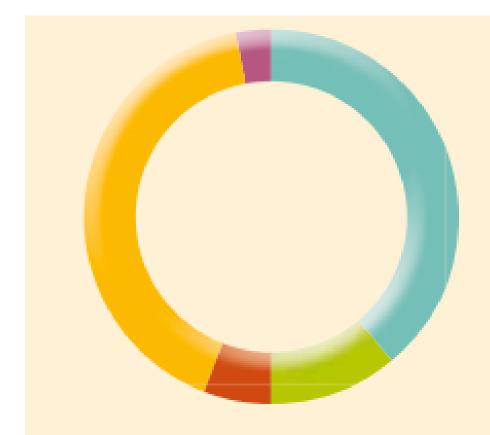


# 1. Scope of ERDF: art 5

- Investing in Infrastructures; R&I
- Access to services
- Productive investments in SME and investments to keep jobs and create new ones;
- Equipment, software, intangibles assets; innovation clusters
- Information, communication
- Technical assistance
- Productive investments in other than SME if cooperation with SME in R&I, EE/RE, small-mid cap under FI
- Contribution to PO 1 with support to training, LLL and education
- Purchase of supplies for health



#### Main errors in ERDF



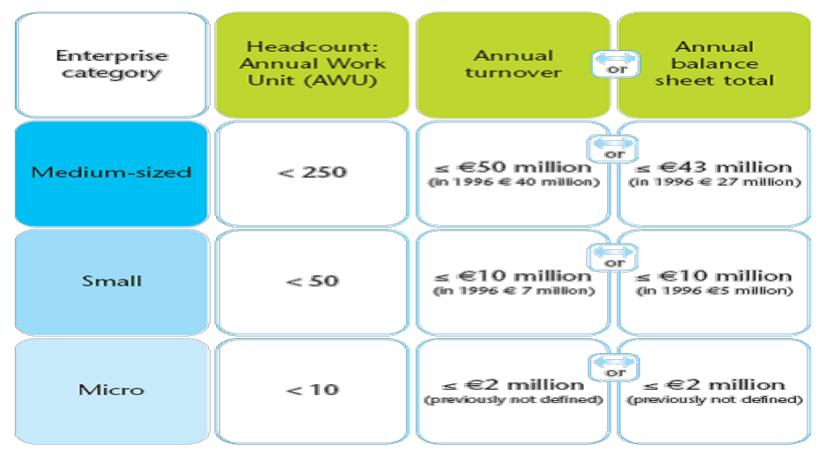
Public procurement 41%
Eligibility 39%
Audit trail 11%
Revenue generating projects 6%
Miscellaneous 3%



#### **Recommendation for SME Definition 2003**

#### What is an SME?

#### THE NEW THRESHOLDS (Art. 2)



http://ec.europa.eu/enterprise/policies/sme/facts-figures-analysis/sme-definition/index\_en.htm



## 2021-2027 (art 73.4)

ERDF and ESF+ can support Seal of excellence certification or selection through Horizon Europe Supported if sit with S-3 and ENC  $\surd$ 

MA may apply the categories, max amounts and methods of calculation of eligible costs of EU programme  $\!$ 



# **Negative list ERDF/CF: art 7**

- Decommissioning nuclear power stations
- Inv. for GHG emissions reduction from ETS activities
- Tobacco (products)
- undertakings in difficulties exc. DM/TFSA
- airport infrastructure exc. for outermost regions; env.
   Mitigation; security, safety and air traffic
- Disposing waste in landfill (exc. to make it safer);
- Treating residual waste (exc. Techn for circular economy)
- fossil fuels exc. Gas/Hydrogen/clean cars (with caps and nophasing);
- CF no support for housing exc. EE/RE



### Art 9 CPR: horizontal principles

| 2014-2020<br>(art 7 and 8)      | 2021-2027 (art 9): four horizontal principles  |
|---------------------------------|--|
| Equality/non-<br>discrimination | <ul> <li>EU Charter of Fundamental Rights</li> <li>Gender <u>mainstreaming</u>, equality</li> <li>Non-discrimination incl accessibility</li> </ul>                         |
| Sustainable<br>development      | <ul> <li>Sustainable development/Do no<br/>significant harm DNSH-principle/ EU<br/>environment acquis</li> <li>Art 6 ESF+ on GE, EO and non-<br/>discrimination</li> </ul> |



# 2. Ineligible costs (art 64)



- Interest on debt with exceptions
- Purchase of land (Not built on and built on DROPPED)
- >10% of TEE. For derelict sites and former industrial use the purchase of land can be raised to 15% (not applied to environmental conservation)

# VAT except

- -for operations with total costs below EUR 5 000 000 (incl VAT)
- for operations with total costs at least EUR 5 000 000 (**incl VAT**) if non recoverable
- investments done under FI
- for small project fund under Interreg



### **Eligible Expenditures in ESF+**

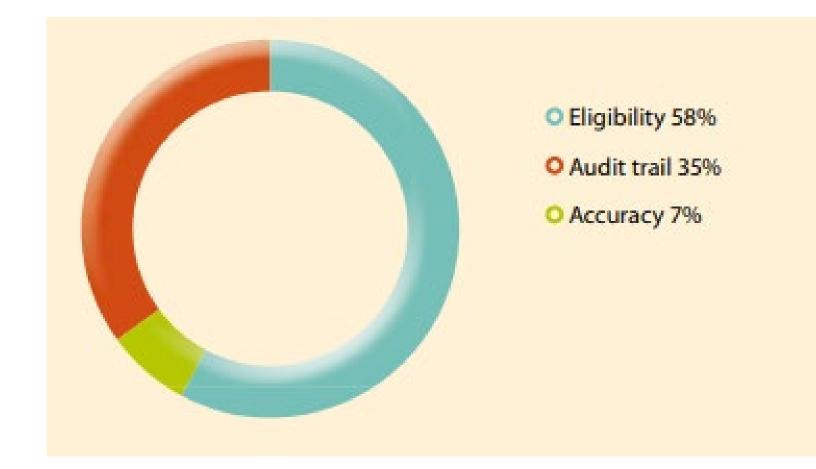
#### 2021-2027 (Art. 16 ESF+)

- Purchase of land, real estate, infrastructure X
- Purchase of furniture, equipment, vehicles (under conditions)
- IK (allowances, salaries) (under conditions)  $\sqrt{}$
- DSC (if in line with usual remuneration or in line national law, collective agreements, statistics)  $\surd$

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| Education; numari health and social  | 2014               |                       |                            | •                          |  |
| 🖸 🕂 SEX 🕨  | Total              | Males                 | Females                    |                            |  |
| 🕂 GEO 🔫  | \$                 | \$                    | ÷ ///                      |                            |  |
| European Union (current com  | 9.35               | 9,98                  | 9.02                       |                            |  |
| European Union (before the a   | 9.41               | 10.02                 | 9.08                       |                            |  |
| Euro area (19 countries)   | 10.04              | 10.52                 | 9.79                       |                            |  |
| Euro area (18 countries)   | 10.16              | 10.68                 | 9.89                       |                            |  |
| Euro area (17 countries)   | 10.28              | 10.82                 | 10.01                      |                            |  |
| Belgium  | 13.49              | 13.23                 | 13.65                      |                            |  |
| Bulgaria   | 1.41               | 1.53                  | 1.29                       |                            |  |
| Czechia  | 2.97               | 3.71                  | 2.58                       |                            |  |
| Denmark  | 19.67              | 20.77                 | 19.17                      |                            |  |
| Germany (until 1990 former t   | 10.65              | 11.14                 | 10.43                      |                            |  |
| Estonia  | 2.64               | 3.2                   | 2.45                       |                            |  |
| Ireland  | 18.88              | 22.27                 | 16.55                      |                            |  |
| Greece   | 7.26               | 8.09                  | 6.04                       |                            |  |
| Spain  | 8.17               | 9.23                  | 7.16                       |                            |  |
| France   | 10.65              | 11.01                 | 10.47                      |                            |  |
| Croatia  | 3.74               | 5                     | 3.17                       |                            |  |
| Italy  | 9.81               | 10.03                 | 9.68                       |                            |  |
| Cyprus   | 7.33               | 8.82                  | 6.5                        |                            |  |
|  |                    |                       |                            |                            |  |



#### Main errors in ESF





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# ESF Vlaanderen • Following

We krijgen veel vragen rond onze nieuwe Tijdsregistratie-app. Je kan nu maandelijks een infosessie volgen of deelnemen aan ons tweewekelijks vragenuurtje. Voor alle info *https://bit.ly/3fYo5pA* 

See translation

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# Some continuity with 2014-2020

- Forms of support: grants, FI, prizes and combinations (art 52)
- "grants under conditions" Art 57
- Art 63.9: Project with different sources of funding
- Art 63.6: no physically completed or fully implemented operations before application (exceptional circumstances?)
- Art 63.1: Most eligiblity rules based at MS level (Golplating risk: second hand equipments, cash payments, etc)
- Art 67: Contribution in kind & depreciation costs
- Art 63.3: TA Pro-rata splitting among different categories of regions
- Cross-financing ERDF/ESF+ ?
- Partnership roll-over: Code of Conduct (ECCP)
   EIPA

# Double Funding & "No Double Financing Rule"



- Submit SAME EXPENDITURE (i.e. a specific cost) to different sources separately in order to obtain financial support from all of them
- Clear demarcation requirements between national & regional OP (synergies)
- Check every stage (evaluation, implementation, payment claims, OTSC)
- Access to each other information systems
- A project manager works in several projects: total number of working hours declared should not exceed the total eligible working time of the employee set in the related employment contract



# 3. Timing of expenditure (art 63 CPR)



- 1.1.2021 to 31.12.2029
- Incurred and paid by beneficiary (or private partner of a PPP operation) or SCO case
- If amending OP, expenditures eligible from date of submission of request (and from date of natural disaster)
- MA pays beneficiary within 80 days (art 74 CPR)
- Question: Retrospective projects ?



# 3. Timing of expenditure (art 118 CPR)

Smooth transition between periods:

- allowed if 2 phases
- If total cost > EUR 5 million
- If second phase complies with 2021 rules
- If completed/operational in 2021-2027





## **Durability for infrastructures and productive investments (art 65 CPR)**

The MS (an operation) shall repay.....if within 5 years of final payment to beneficiary (3 years for SME) there is a cessation or relocation or transfer outside NUTS 2 region, change ownership giving undue advantage, or substantial change

#### Proportional repayment

 ESF+ and JTF repay only if breach of SA rules; Exemptions: nonfraudulent bankruptcy; financial instruments

#### Art 66: Relocation

QUESTION: any own rules on disposal of assets?





## **Selection of operations art 73 CPR**

- For the selection of operations, the MA shall establish and apply criteria and procedures which are nondiscriminatory, transparent,
- ensure accessibility to persons with disabilities,
- ensure gender equality,
- and take account of the Charter of Fundamental Rights of the European Union,
- the principle of sustainable development and of EU policy on the environment in accordance with Article 11 and Article 191(1) TFEU.

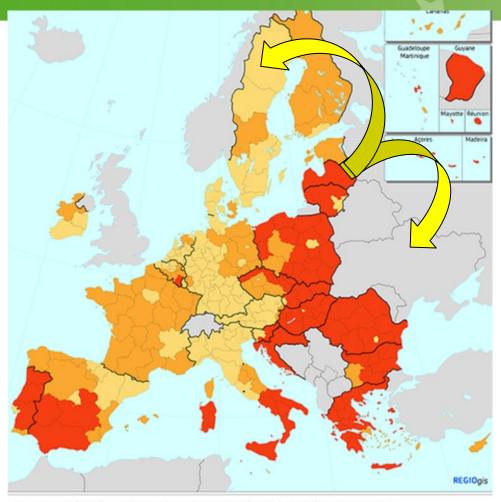


# Responsibility of MS (art 69.2 CPR)

- MS ensure <u>legality and regularity of expenditure</u>
- take all required actions to <u>prevent</u>, <u>detect</u> and <u>correct</u> and <u>report</u> on <u>irregularities</u> including fraud.
- collection of information on the beneficial owners of the recipients of EU (Annex XVII) – comply with GDPR
- EC OLAF and the CoA access to that information



#### 4. Where ? Location



Investment for jobs and growth goal (ERDF and ESF+) eligibility, 2021-2027

- Categories of regions
- Less developed regions (GDP/head (PPS) less than 75% of the EU-27 average)
- Transition regions (GDP/head (PPS) between 75% and 100% of the EU-27 average)
- More developed regions (GDP/head (PPS) above 100% of the EU-27 average)



### Location of expenditure

#### 2014-2020 (Art. 70 and Art. 119.3)

- Out of OP area but within EU if benefit for A OP area, approval PMC, mgt & control; < 0 15% of EU support to Priority Axis, TA can in be out of OP area but within EU if benefit to N OP</li>
- **Outside EU:** only TA and promotional activities if benefit and if mgt & control

#### ESF Art 13.3:

- Outside OP area but within EU if benefit to OP area, mgt & control
- Outside OP area and outside EU if < 3% of OP ; only for TO labour mobility + education/LLL with PMC approval

#### 2021-2027 (Art. 63.4)

All part of the or operation be can implemented outside the outside MS EU, or provided operation contributes to the OP objectives

#### **No restrictions**



### 5. Audit Trail and availability of documents

| 2014-2020 (Art. 140)   | 2021-2027 (Art. 82)   |
|--|---|
| If TEE < EUR 1000000: <u>3 Y from</u><br><u>31.12</u> following the submission of<br>accounts in which expenditure is<br>included  | 3   |
| If TEE $\geq$ EUR 1000000: $2 \text{ Y from}$ 31.12following the submission ofaccountsinwhichthefinalexpenditureofthecompletedoperation is includedMA may opt for 2 Y also whenTEE less then EUR 1 000 000Electronicformatprejudice to state aid rules | Without prejudice to state aid rules<br>Kept at the appropriate level |

**QUESTION:** who keeps the originals?

### Art 50: Visibility responsibility of beneficiaries

- Description on official website/social media; use of emblem
- Durable plaques/billboards as soon as investments starts or equipment installed for ERDF/ CF operations TC > EUR 500 000 and for ESF+ with TC > EUR 100 000
- Otherwise Posters A3 display
- OSI projects TC > 10 000 000 EUR = event/activity with EC/MA (exemption for ESF deprivation)
- 3% correction for non-compliance

#### Art 53: Grants, Real costs or SCO

#### Example 11

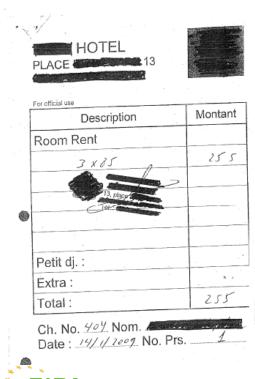
#### Falsified hotel invoice

Facts: A beneficiary submitted a hotel invoice to justify attendance at a meeting.

Red flag: The hotel belongs to a large group where all operations are computerised: clients' registration, invoicing, etc. The invoice was hand-written, had no number, did not indicate the currency and did not show any information related to the payment.

Reaction: The invoice was cross-checked with the hotel, which confirmed that it did not issue such invoices and that it did not know this client.

Outcome: The reimbursement was refused to the beneficiary. Taking into account the low amount at stake, no further action was carried out.



#### Lump sums





#### **Unit costs**

Flatrates





